

MAR 13 2024 *JB*

JEANNIE GOFF  
COUNTY CLERK, JEFFERSON COUNTY, MO

BILL NO.: 24-0210 A1, A2

ORDINANCE NO.: 24-0142

INTRODUCED BY: COUNCIL MEMBER(S) Tullock

1           **AN ORDINANCE AMENDING VARIOUS SECTIONS OF CHAPTER 240,**  
2           **THE PARKS AND RECREATION CHAPTER, OF THE JEFFERSON COUNTY,**  
3           **MISSOURI, CODE OF ORDINANCES, REGARDING ROCKFORD BEACH PARK**  
4           **AND RIVER BEND PARK.**

5           **WHEREAS,** Jefferson County, Missouri, has, in its parks inventory, a park known as  
6           Rockford Beach Park situated along the Big River off of State Road W; and,

7           **WHEREAS,** the Jefferson County, Missouri, Council (“Council”) has the power to  
8           amend, from time to time, the Jefferson County, Missouri, Code of Ordinances when deemed  
9           necessary and appropriate; and,

10           **WHEREAS,** the Council, in an effort to curb recent issues at Rockford Beach Park,  
11           desires to amend the Jefferson County, Missouri, Code of Ordinances, to prohibit swimming  
12           and/or wading at Rockford Beach Park and to prohibit alcohol usage at Rockford Beach  
13           Park; and,

14           **WHEREAS,** the proposed amendments are set forth in Exhibits A and B, attached  
15           hereto and incorporated herein via reference; and,

16           **WHEREAS,** to further curb the recent issues at the Rockford Beach Park, the  
17           Council believes it is in the best interest of the County to rename the park by eliminating the  
18           reference to “Beach” from the Park’s name, such that it will be known simply as “Rockford  
19           Park[;]” and,

1           **WHEREAS**, the change of the Park’s name will also necessitate amendments to  
2 sections of Chapter 240 to reflect the new name; those amendments are set forth in Exhibits  
3 A, B and C attached hereto and incorporated herein via reference; and,

4           **WHEREAS**, Jefferson County, Missouri, has, in its parks inventory, a park known  
5 as River Bend Park situated at 6950 River Bend Drive, Eureka Missouri; and,

6           **WHEREAS**, Subsection S of Section 240.080 of the County’s Ordinances generally  
7 provides that “[n]o model aircraft/drones, or other model vehicles with internal combustion  
8 engines shall be operated in any Jefferson County-owned, -maintained, or -controlled  
9 parks[;]” and,

10           **WHEREAS**, Subsection S of Section 240.080 of the County’s Ordinances, provides  
11 for an exception to the above by expressly excepting River Bend Park from the general  
12 prohibition on model aircraft/drones, or other model vehicles with internal combustion  
13 engines being operated in any Jefferson County-owned, -maintained, or -controlled parks;  
14 and,

15           **WHEREAS**, due to the vegetation and tree canopy at River Bend Park and the  
16 limited ability for the County to alter the terrain due to it being a wetland, the use of such  
17 model aircraft, drones, and model vehicles at this park has proven to be impracticable; and,

18           **WHEREAS**, accordingly, the Council believes that it is in the best interest of the  
19 County to remove the exception for River Bend Park from Subsection S of Section 240.080,  
20 and the amendments set forth in Exhibit A so provide; and,

1           **WHEREAS**, Subsection T of Section 240.080 of the County’s Ordinances generally  
2 prohibits equine activity within Jefferson County, Missouri, parks but provides certain  
3 exceptions to that prohibition, specifically for the Big River Saddle Club and Beck Park; and,

4           **WHEREAS**, the Council believes that, although River Bend Park is not suitable for  
5 the model aircraft, drones, and model vehicles mentioned above, it is more suitable for  
6 equine activity and should therefore be added to the list of parks, in Subsection T of Section  
7 240.080, where equine activity is allowed, and the amendments set forth in Exhibit A so  
8 provide.

9           **BE IT ENACTED BY THE JEFFERSON COUNTY, MISSOURI, COUNCIL,**  
10 **AS FOLLOWS:**

11           Section 1:     The County Park known as “Rockford Beach Park” shall henceforth  
12 be known as “Rockford Park.”

13           Section 2:     The County Executive and County Director of Parks & Recreation  
14 shall take any and all action necessary to implement this name change including, but not  
15 limited to, updating the County’s Parks inventory, updating references to the Park on the  
16 County’s Website and social media platforms, and in other County documents, subject to  
17 budgetary limitations, obtaining signs for the Park to reflect its new name, notifying the 911  
18 Dispatch District and any other emergency responders of the name change, and generally  
19 taking all actions necessary, within budgetary limitations, to give notice to the world of the  
20 name change.

1           Section 3:     The Jefferson County, Missouri, Council hereby approves the  
2 amendments to Section 240.080 of the Jefferson County, Missouri, Code of Ordinances as  
3 set forth in Exhibit A, attached hereto.

4           Section 4:     The Jefferson County, Missouri Council hereby approves the  
5 amendment to Section 240.090 of the Jefferson County, Missouri, Code of Ordinances as set  
6 forth in Exhibit B, attached hereto.

7           Section 5:     The Jefferson County, Missouri Council hereby approves the  
8 amendments to Chapter 240 of Jefferson County, Missouri, Code of Ordinances, as set forth  
9 in Exhibit C, attached hereto, to reflect the new name of Rockford Park.

10          Section 6:     All amendments and changes to the Jefferson County, Missouri Code  
11 of Ordinances, Chapter 240, Jefferson County, Missouri, Parks and Recreation Chapter, shall  
12 be codified in the Jefferson County Code of Ordinances.

13          Section 7:     Any provisions of the Jefferson County, Missouri, Code of  
14 Ordinances, Chapter 240, Jefferson County, Missouri, Parks and Recreation Chapter, that are  
15 not amended by this Ordinance shall remain in full effect.

16          Section 8:     This Ordinance shall be in full force and effect immediately upon  
17 approval. If any part of this Ordinance is invalid for any reason, such invalidity shall not  
18 affect the remainder of this Ordinance.

**[The remainder of this page is intentionally left blank.]**

**THIS BILL BEING DULY INTRODUCED, THE MEMBERS OF THE JEFFERSON COUNTY, MISSOURI, COUNCIL VOTED AS FOLLOWS:**

Council Member District 1, Brian Haskins	<u>absent</u>
Council Member District 2, Gene F. Barbagallo	<u>yes</u>
Council Member District 3, Lori Arons	<u>yes</u>
Council Member District 4, Charles Groeteke	<u>yes</u>
Council Member District 5, Scott Seek	<u>no</u>
Council Member District 6, Daniel Stallman	<u>absent</u>
Council Member District 7, Bob Tullock	<u>yes</u>

THE ABOVE BILL ON THIS 11 DAY OF March, 2024:

PASSED

FAILED

  
\_\_\_\_\_  
Charles Groeteke, County Council Chair

  
\_\_\_\_\_  
Cherlynn Boyer, Council Executive Assistant

THIS BILL WAS ✓ APPROVED BY THE JEFFERSON COUNTY EXECUTIVE AND ENACTED AS AN ORDINANCE OF JEFFERSON COUNTY, MISSOURI, THIS 13 DAY OF March, 2024.

THIS BILL WAS \_\_\_\_\_ VETOED AND RETURNED TO THE JEFFERSON COUNTY, MISSOURI, COUNCIL WITH WRITTEN OBJECTIONS BY THE JEFFERSON COUNTY EXECUTIVE, THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 2024.

Dennis J. Gannon  
Dennis J. Gannon, Jefferson County, Missouri, Executive

**ATTEST:**

Jeannie Goff  
Jeannie Goff, County Clerk *SBlankenship*

First Reading: 2-13-2024

Second Reading: 02-26-2024

Third Reading: 03-11-2024



ORDINANCE NO.

24-0142

JEFFERSON COUNTY, MISSOURI  
COUNTY COUNCIL

AMENDMENT # 1 TO Bill 24-0210

Offered by Council Member: Arens

**An Amendment to Bill No. 24-0210**

1 Page 1, following line 13, an additional WHEREAS clause shall be added:

2 **“WHEREAS, additionally, the Council believes it is in the best interest of the**  
3 **County to prohibit the recreational use of marijuana in all County Parks; and,”**

4 The title of Article IV of Chapter 240, of the County’s Code, which currently reads:

5 **“Alcohol Use in Parks”**

6 Shall be amended to read:

7 **“Alcohol and Marijuana Use in Parks”**

8 The title of Section 240.090 of the County’s Code, which currently reads:

9 **“Alcohol Use in County Parks”**

10 Shall be amended to read:

11 **“Alcohol and Marijuana Use in County Parks”**

12 Section 240.090 of the County’s Code shall be further amended to include an additional

13 Subsection, to be lettered subsection “D” and to read as follows:

14 ***“D. Recreational Use of Marijuana-prohibited. The recreational use of***  
15 ***marijuana is prohibited in all County Parks.”***

16 To that end a replacement Exhibit B reflecting these amendments is attached hereto

17 and shall, if this amendment is adopted, be used in lieu of the original Exhibit B to the Bill.

18 In all other respects the Bill shall remain the same, unless altered by separate amendment.

**THIS AMENDMENT BEING DULY INTRODUCED AND READ, THE MEMBERS OF THE JEFFERSON COUNTY, MISSOURI, COUNCIL VOTED AS FOLLOWS:**

Council Member District 1, Brian Haskins no

Council Member District 2, Gene F. Barbagallo yes

Council Member District 3, Lori Arons yes

Council Member District 4, Charles Groeteke yes

Council Member District 5, Scott Seek no

Council Member District 6, Daniel Stallman yes

Council Member District 7, Bob Tullock yes

**Amendment Passed:**

**Date:** February 26, 2024

**Amendment Failed:**

**Date:** \_\_\_\_\_

  
Charles Groeteke, County Council Chair

  
Cherlynn Boyer, Council Executive Assistant

Read On: 2/26/2024





ORDINANCE NO.

24-0142 *gt*

JEFFERSON COUNTY, MISSOURI  
COUNTY COUNCIL  
AMENDMENT # 2 TO Bill 24-0210

Offered by Council Member: Tullock

An Amendment to Bill No. 24-0210

1 Page 1, lines 10-13, which currently read:

2 “WHEREAS, the Council, in an effort to curb recent issues at Rockford Beach  
3 Park, desires to amend the Jefferson County, Missouri, Code of Ordinances, to  
4 prohibit swimming and/or wading at Rockford Beach Park and to prohibit  
5 alcohol usage at Rockford Beach Park; and,”

6 Shall be amended to read as follows:

7 “WHEREAS, the Council, in an effort to curb recent issues at Rockford Beach  
8 Park, desires to amend the Jefferson County, Missouri, Code of Ordinances, to  
9 prohibit alcohol usage at Rockford Beach Park; and,”

10 Exhibit A to the Bill proposes that a new Subsection be added to Section 240.080 of the  
11 County’s Code, to be known as “Subsection U” and to read as follows:

12 “*Swimming and/or Wading Prohibited.* Swimming and/or wading is prohibited at  
13 Rockford Park.”

14 Exhibit A to the Bill shall be amended to eliminate proposed Subsection U in its entirety.  
15 To that end a replacement Exhibit A reflecting this elimination is attached hereto and shall,  
16 if this amendment is adopted, be used in lieu of the original Exhibit A.

17 In all other respects the Bill shall remain the same unless altered by separate amendment.

**THIS AMENDMENT BEING DULY INTRODUCED AND READ, THE MEMBERS OF THE JEFFERSON COUNTY, MISSOURI, COUNCIL VOTED AS FOLLOWS:**

Council Member District 1, Brian Haskins	<u>no</u>
Council Member District 2, Gene F. Barbagallo	<u>yes</u>
Council Member District 3, Lori Arons	<u>yes</u>
Council Member District 4, Charles Groeteke	<u>yes</u>
Council Member District 5, Scott Seek	<u>no</u>
Council Member District 6, Daniel Stallman	<u>yes</u>
Council Member District 7, Bob Tullock	<u>yes</u>

**Amendment Passed:**

**Date:** February 26, 2024

**Amendment Failed:** \_\_\_\_\_

**Date:** \_\_\_\_\_

  
Charles Groeteke, County Council Chair

  
Cherlynn Boyer, Council Executive Assistant

Read On: 2/26/24



ORDINANCE NO.

24-0142 *g*

## Exhibit A

### Chapter 240. Jefferson County, Missouri, Parks and Recreation Chapter

#### Article III. Park Regulations

##### Section 240.080. Park Regulations.

A. **Trees, Shrubbery, Natural Life And Property.** It shall be unlawful for an individual to injure, damage, alter, or remove any animal, plant, natural feature or property within any park. Nor shall any person plant any vegetation, release any wildlife, or build any structure within any County park without written authorization from the Director. It shall be unlawful to vandalize or destroy any natural or man-made structures or to inscribe/affix any printed material to any natural or man-made structures. This Subsection does not prohibit fishing as allowed by law; however, it does restrict the introduction of any fish species to any County-owned waterways, streams, lakes or ponds.

B. **Hunting And Weapons.** No person shall pursue, trap or kill any wildlife in any manner or in any quantity within any County park. The possession of any weapons shall be in compliance with Chapter 571, RSMo., as amended, and shall be subject to all applicable Federal, State and local laws and regulations. No person shall discharge or cause a weapon to be discharged within any County park. The County Executive at the request of the Director or on his own initiative may grant an exception to this regulation. Such exception shall be limited to the allowance of archery equipment and/or shotguns in Beck Park only, on specific dates set forth by executive order, and as part of Department-sponsored, managed hunts in said park. This Subsection does not prohibit fishing as allowed by law.

C. **Operation Of Motor Vehicles Within County Parks.** The use of motor vehicles is restricted to established roads and parking lots. The maximum allowed speed of any motor vehicle within a County park is fifteen miles per hour (15 m.p.h.). No motorized vehicles are allowed on any trail with the exception of personal-assist vehicles and/or other powered-driven mobility devices as listed and defined by the Americans with Disabilities Act ("ADA").

D. **Parking Allowed In Designated Areas Only.** The parking of vehicles on grassy areas is not permitted; vehicles must park only in areas designated for such use. Overnight parking is prohibited unless the owner or operator of the vehicle is a registered camper at a designated camping area or the owner or operator obtains permission from the Department.

E. **Open Fires.** Patrons may build fires in the devices provided by the Department. All fires must be extinguished prior to departure. Use of personal charcoal/wood-burning barbecue grills/braziers are specifically prohibited in all County parks. Patrons requesting camping permits who intend to have an open fire will be required to provide a five-gallon pail of water at the campsite to enable person(s) to extinguish the fire.

F. **Camping Permitted In Designated Areas Only.** Camping is permitted only in the County parks identified as camping facilities by the Department, and only in areas authorized by the Department. Individuals camping in County park(s) must obtain a permit and pay the established camping fee.

G. *Proper Disposal Of Rubbish And Debris Required.* Park patrons shall leave the park(s) in a clean and orderly condition. All waste products shall be deposited in the containers provided for that purpose. Dumping or littering on County Park property is strictly forbidden. Disposal of household trash and or home furniture or appliances will be considered illegal disposal of rubbish and debris.

H. **Solicitation Prohibited.** A written agreement is required between the County and any business or individual to solicit business or service(s) at County parks, except for those businesses that are invited by the Department to participate in special events.

I. **Firewood.** Firewood for cooking and campfires (where permitted) may be allowed in the parks. No person shall cut or remove a live tree of any size within any Jefferson County park. Members of the public may not remove standing trees of any nature. Downed trees or branches may be utilized as firewood in the devices provided for that purpose. Members of the public may obtain permits to remove downed trees located in the parks. Such permits can be obtained at the Department office.

J. **Use Of Metal Detectors.** Metal detectors may be used in County parks for coin searching, etc., except in locations designated as historical by the Department or County and marked as such with signs erected by either the Department or the County. No shovels shall be allowed; only probing with instruments as defined in Section 240.070. (See definitions of "digging" and "non-digging method.") Written permits are required and are available at the Department office.

K. **Concessionaires.** Jefferson County may enter into contracts with concessionaires granting permission to sell products or services in specified County parks. The Department Director may enter into single-day (per-diem) permits for special Department/County events. The revenue generated from these contractual agreements shall be deposited into the Department's General Funds.

[Ord. No. 18-0472, 11-26-2018]

L. **Reservations And Facility Rentals.** Specific facilities and amenities may be reserved on a first-come, first-served basis by obtaining a facility reservation permit from the Department. The facilities that may be reserved and/or rented are pavilions, campsites, in-line hockey rink, equine facilities at the Big River Saddle Club and ball fields at the Northwest Sports Complex. The issued reservation is good for the date, time and location specified on the permit. The reservation is not valid for general picnic areas, playgrounds or restrooms. The individual securing the reservation must have the permit on site during the reserved time as proof of the reservation. Any problems arising from unauthorized groups occupying the area should be referred to the Department, or in extreme cases, to the Jefferson County Sheriff's office.

M. **Pets.** All parks have restrictions governing pets. Pets are the responsibility of the owner. Therefore, patrons shall have control of their pet(s) by means of a secured restraint of six (6) feet or less in length. Patrons have the responsibility to remove and properly dispose of all fecal excrements. Selected facilities have more rigid rules governing pets.

1. Pets are strictly prohibited from the following parks: Rockford Beach Park; Jefferson County Winter Park; Morse Mill Park; and Cedar Hill Park.

2. Pets are strictly prohibited from the fenced areas within the Northwest Sports Complex.

N. *Glass Containers Prohibited.* All glass containers are prohibited in the County Park system.

O. *Digging In County Parks Restricted.* Digging in County Parks with any device is prohibited. The search for earthworms is permitted when a non-digging method is utilized.

P. *Posting Of Signs Prohibited.* The posting of non-government signs is prohibited in any County park, unless otherwise authorized by the Director, such as paid advertising. Posting of political signs is permitted twenty-four (24) hours prior to, and twenty-four (24) hours after, any election if the County utilizes the facility as a polling location. Department employees shall remove posting of signs that violate this rule.

Q. *Use Of Fireworks Prohibited.* All fireworks shall be prohibited in County Parks.

R. *Fishing Regulations.* All fishing activities shall comply with State laws and regulations as established by the State of Missouri and shall be enforced as allowed by law.

S. *Radio-Controlled (RC) Vehicles/Model Vehicles.* No model aircraft/drones, or other model vehicles with internal combustion engines shall be operated in any Jefferson County-owned, -maintained, or -controlled parks, ~~except River Bend Park, 6950 River Bend Drive, Eureka, Missouri.~~ Enthusiasts, photographers, schools, or similar persons or entities may request special use permits to use such restricted aircraft/drones or other model vehicles with internal combustion engines in other County-owned, -maintained, or -controlled parks for the purposes of taking portraits, taking group photos, or conducting photography projects. Such special use permits may be issued at the discretion of the Director of Parks and Recreation. Any such permit may be on a per-diem or yearly basis at the discretion of the Director of Parks and Recreation. Nothing in this Section shall be construed to require that other governmental entities, including, but not limited to, the United States Army Corps of Engineers and the Missouri Department of Natural Resources, obtain such a special use permit before operating model aircraft/drones in any County-owned, -maintained, or -controlled parks in conjunction with such entity's government business. This Subsection shall not restrict the use of slow-moving, battery-operated, radio-controlled, ground-based devices or watercraft.

T. Any and all equine activity is hereby prohibited in and within the Jefferson County, Missouri, parks, roads and trail systems. Equine or equestrian activity shall include any person or group, whether mounted or unmounted, who rides, handles, trains, drives, assists or provides others with any equine discipline whatsoever. The use of the term "equine" shall include a horse, pony, mule, donkey or hinny. This Subsection and provision shall not apply to the Big River Saddle Club, River Bend Park or Beck Park, nor shall it apply to miniature horses that have been individually trained to perform a task or service for a person with a disability as a certified service animal as defined by the Americans with Disabilities Act ("ADA").



ORDINANCE NO.

24-0210

## Exhibit B

### Chapter 240. Jefferson County, Missouri, Parks and Recreation Chapter

#### Article IV. Alcohol and Marijuana Use in Parks

#### Section 240.090. Alcohol and Marijuana Use in County Parks.

A. Alcohol consumption in all County Parks is restricted to beer, except as stated herein.

B. *Alcohol Prohibited At Skate Park and At Rockford Park.* Alcohol usage of any kind is strictly prohibited within the Skate Park and within Rockford Park.

C. *Alcohol Restricted At Northwest Sports Complex.* Alcohol usage shall be restricted to beer at the softball/baseball facilities for adult softball/baseball games; however, such usage shall be determined by the Director on a case-by-case basis. Any individual or organization may submit a written request seeking for the allowance of beer at their event at the time the facility is reserved. The Director must respond in writing to the request within five (5) working days after the request is made.

D. *Recreational Use of Marijuana-prohibited.* The recreational use of marijuana is prohibited in all County Parks.

## Exhibit C

### Chapter 240. Jefferson County, Missouri, Parks and Recreation Chapter

#### Article V. Park Hours

##### Section 240.100. Park Hours.

A. Hours Of Operation. Except as set forth in Subsection (B) of this Section and Section 240.150(C) of this Chapter, the hours of operation for all County Parks shall be from one-half (½) hour before sunrise to one-half (½) hour after sunset. Any park may be closed at any time at the discretion of the Director. Any individual in a County Park outside of the hours of operation or when a County Park is closed shall be in violation of this Chapter.

B. Adjusted Hours Of Operation. Selected County Parks and facilities have adjusted hours of operation to accommodate special usages. Adjusted hours of operation exist at the following facilities for the specific activities and uses set forth in this provision:

1. Morse Mill Park. After hours usage is allowed for river access and fishing activities. Camping shall be allowed as set forth in Section 240.080(F) of this Chapter.

2. Brown's Ford Park, Cedar Hill Park, Jefferson County Winter Park and Rockford Beach Park. After hours usage is allowed for river access and fishing activities.

3. Northwest Sports Complex. Hours of operation shall be from 8:30 A.M. to 10:00 P.M.

4. High Ridge Civic Center. Hours of operation shall be from 9:00 A.M. to 10:00 P.M. These hours may be extended by rental agreement; however, in no event shall the hours extend beyond 12:00 A.M.

### Chapter 240. Jefferson County, Missouri, Parks and Recreation Chapter

#### Article VI. Recreational Programs — Facilities

##### Section 240.110. Recreational Program and Access Fees.

Recreational programs provided by the Department are to be self-supporting. Therefore, it is necessary that the cost associated with the programs be imposed upon the patron utilizing the service. As a result, the Director of the Department shall determine the cost associated with each program and determine the registration fee for the service. Jefferson County retains the authority to set the parking and security fees imposed at Rockford Beach Park, Morse Mill Park, Cedar Hill Park and Jefferson County Winter Park. In addition, Jefferson County may deem selected programs free to the public.